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# Rare Diseases & Justice – Our Ethical Responsibility

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# No conflict to declare

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- This presentation reflects my personal view and should not be construed to represent any third party's view or policy.



# Introduction

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- Definition of Rare diseases
- Are drugs for rare diseases essential?
- Distributive justice - Concept and theories
- Rare diseases and Essential drug list (EDL)
- LMICs context
- Way forward



# Which diseases are rare?

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- Definition
  - USA: 7.5:10 000 (< 200 000 patients )
  - Europe: <5:10 000
- Often underlying genetic abnormality



# Are drugs for rare diseases essential?

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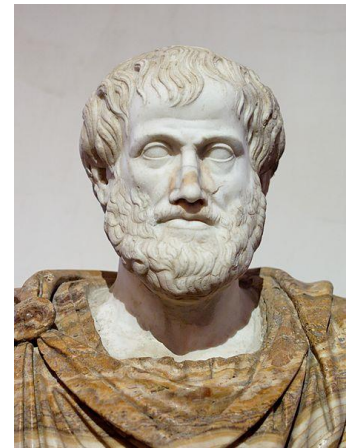
- Is it ethical to allow benefit to one patient and no benefit to another patient based on prevalence of disease?
- What are the underlying ethical arguments?



# Principle of Justice



- Formal principle: Aristotle
  - “Equals must be treated equally & unequals must be treated unequally”
- Material principle
  - To each person an equal share
  - ***To each person according to need***
  - To each person according to effort
  - To each person according to contribution
  - To each person according to merit
  - To each person according to the free-market exchanges





# Distributive justice definition

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- “Fair, equitable and appropriate distribution by justified norms that structure the terms of social cooperation”

Beauchamp and Childress

- Refers to the distribution of all rights and responsibilities in society



# Theories of Justice (L Kopelman)



| Utilitarian                                 |  |  |  |
|---|--|--|--|
| Maximize value                              |  |  |  |
| Maximize social utility                     |  |  |  |
| Public health                               |  |  |  |
| Basic health care                           |  |  |  |
| ?Sickest/most vulnerable                    |  |  |  |
| May favour children – most years of benefit |  |  |  |





# Theories of Justice (L Kopelman)



| Utilitarian                                 | Libertarian                                  |  |  |
|---|--|--|--|
| Maximize value                              | Free market                                  |  |  |
| Maximize social utility                     | Liberty is a right                           |  |  |
| Public health                               | Health care is not a right                   |  |  |
| Basic health care                           | Entitlement theory - Nozick                  |  |  |
| ?Sickest/most vulnerable                    | Freedom of choice                            |  |  |
| May favour children – most years of benefit | Adults are responsible for kids' health care |  |  |



# Theories of Justice (L Kopelman)



| Utilitarian                                 | Libertarian                                  | Egalitarian                                       |  |
|---|--|---|--|
| Maximize value                              | Free market                                  | Equal access                                      |  |
| Maximize social utility                     | Liberty is a right                           | Outcomes important in distribution                |  |
| Public health                               | Health care is not a right                   | Age as determinant                                |  |
| Basic health care                           | Entitlement theory - Nozick                  | Veatch: Limit on claims                           |  |
| ?Sickest/most vulnerable                    | Freedom of choice                            | What kind of equality?                            |  |
| May favour children – most years of benefit | Adults are responsible for kids' health care | Potentially unfair to kids – not life-threatening |  |

# Theories of Justice (L Kopelman)

| Utilitarian                                 | Libertarian                                  | Egalitarian                                       | Contractarians                  |
|---|--|---|---------------------------------|
| Maximize value                              | Free market                                  | Equal access                                      | Fair distribution               |
| Maximize social utility                     | Liberty is a right                           | Outcomes important in distribution                | John Rawls/<br>Norman Daniels   |
| Public health                               | Health care is not a right                   | Age as determinant                                | Fair opportunity                |
| Basic health care                           | Entitlement theory - Nozick                  | Veatch: Limit on claims                           | Impartial assessment            |
| ?Sickest/most vulnerable                    | Freedom of choice                            | What kind of equality?                            | Promote equality of opportunity |
| May favour children – most years of benefit | Adults are responsible for kids' health care | Potentially unfair to kids – not life-threatening | Sick kids cannot compete        |



# Resource allocation systems



- United Network for Organ Sharing
  - Sickest first
  - First come first served
  - Prognosis
  - *Disadvantage – No benefit maximizing or prognosis or youngest age*
- Quality adjusted life years (QALY)
  - Outcome measure – years
  - Maximizing assumption
  - *Disadvantage – Insufficient since person in wheelchair with impaired mobility may be very productive*
- Disability adjusted life years (DALY)
  - WHO: quality of life years
  - *Disadvantage: age as outcome measure*



# Complete Lives System



- Five principles
  - Youngest first – not yet lived their lives
    - Can be modified – adolescents rather than infants
  - Prognosis
    - Poor prognosis – cannot live a complete life
  - Save the most lives
    - More persons to live a complete life
  - “Lottery”
    - Equal potential recipients
  - Instrumental value
    - Socio-economic active
  - *Disadvantages – Older age discrimination*

Persad G et al. Lancet 2009



## Two approaches

- Essential Drug List (EDL)
- Orphan Drug list



# Essential Drug List (EDL)

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- WHO Essential drug list (EDL) – 1977
- Normative guideline
  - Save lives and improve health
  - Available, affordable, good quality and appropriately used



# EDL Approach

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- All drugs that are essential for a particular disease is included in the EDL
  - This is the case for both common and rare diseases with proven effective therapy
  - **Cost-effective analysis** prove high priority for a rare disease – included in EDL





# Orphan Medicines Model

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- 1983 US Orphan Drugs Act & EU 2000
  - Prevalence
    - Rare disease
    - Chronic and debilitating
  - Effective treatment
  - Safety profile acceptable
  - Availability
  - Diagnosis feasible
  - Expertise infrastructure



| <b>Aspect</b>      | <b>EDL</b>  | <b>Orphan Drugs</b>                  |
|--------------------|---|--------------------------------------|
| Concrete policy    | 1977 Worldwide  | 1983 USA; 2000 EU                    |
| Primary focus      | Public health   | Individual patient                   |
| Developed by       | WHO   | USA, EU, Australia, Japan            |
| Criteria           | Drug driven:<br>efficacious, safe,<br>cost-effective,<br>evidence-based | Disease driven – rare<br>disease     |
| Policies aim       | Established<br>medicines to patients                                    | New medicines                        |
| Target populations | All countries<br>especially low income<br>countries                     | High income<br>countries             |
| Economics          | Cost-effective,<br>sustainable,<br>affordable access                    | High price per<br>individual patient |



Adapted from Stolk P et al. *Bull World Health Org* 2006; 84: 745-751



# What is the current status in LMICs?

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- Public Health
  - Utilitarian approach
  - WHO EDL
- Private Health
  - To a certain extent similar to public health
  - Allow egalitarian approach with equal opportunity in proven therapy for rare diseases



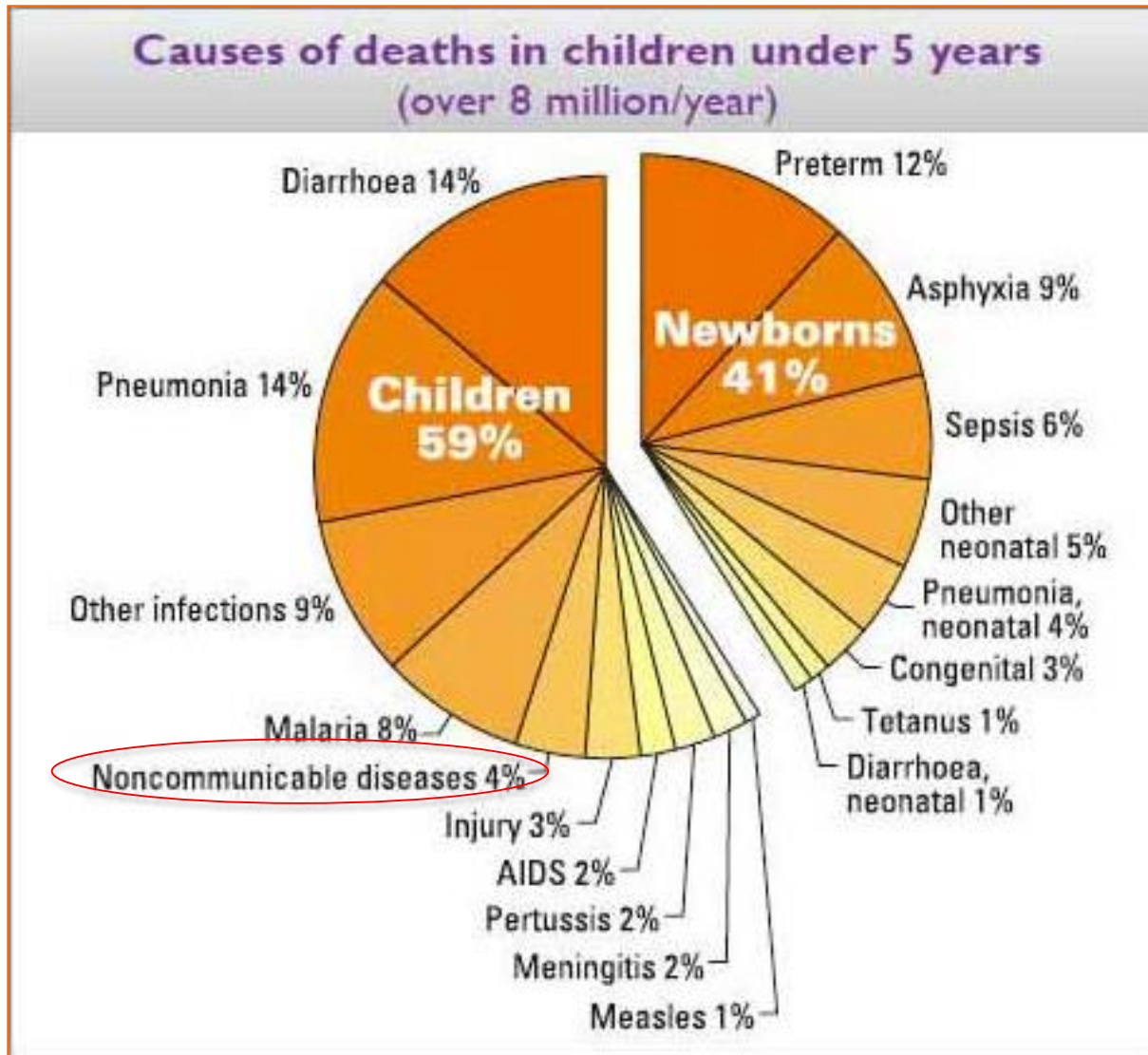
# Convention on the rights of children



- Article 1
  - The best interest of the child shall be the primary consideration
- Article 3
  - Ensure the existence of institutions, services and facilities for adequate health care
- Article 6
  - Every child has the inherent right to life
  - To ensure to the maximum extent possible, the survival and development of the child



# Causes of Death in children < 5 years





# How do we decide?

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- John Rawls: A theory of justice 1971
- Original position: “veil of ignorance
- General concept:
  - All social primary goods must be distributed equally unless an unequal distribution of any or all goods are to the advantage of the least favoured.
- Two principles: (Rawls, 1971)
  - *The Difference Principle*: addresses “social and economic inequalities”, which must be arranged in such a manner that they are to everyone’s advantage under all circumstances and must result in the **greatest benefit to the most disadvantaged**.



# Tools

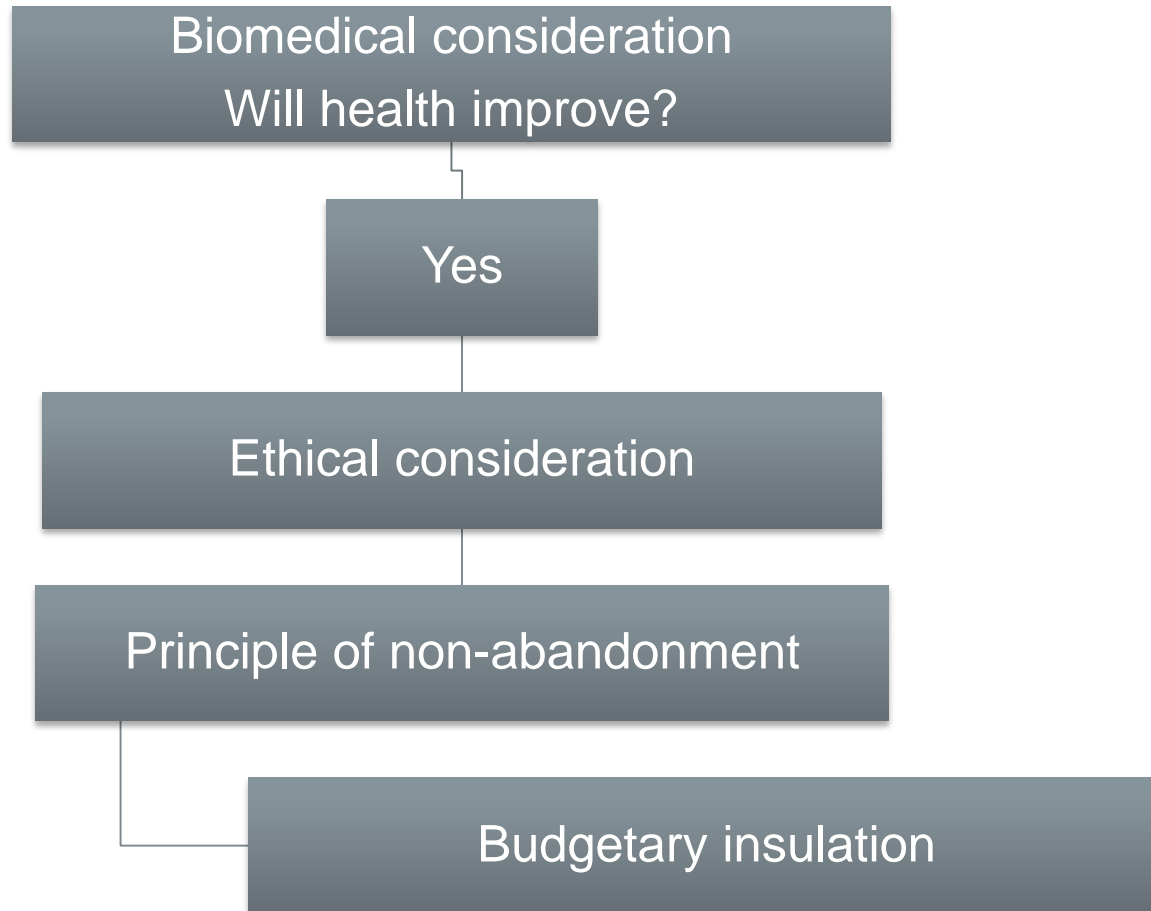
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- Need
  - Acute
  - Aggressive
  - Technological advanced
  - *Negative impact on chronic and palliative care*
- Age
  - Younger population
  - *Negative impact on chronic and palliative care, as well as elderly*
- Opportunity
  - Private health care - *You can buy your health care according to your own contribution*
- Cost effective
  - Total cost compared to effectiveness – cost effective ratio



# Proposal for rare diseases Step 1







# Proposal for rare diseases Step 2





# SIOP – PODC MODIFIED GUIDELINES



|                               | <b>Setting 1<br/>Low Income</b> | <b>Setting 2<br/>Moderate<br/>Income</b> | <b>Setting 3<br/>High Income</b> |
|-------------------------------|---------------------------------|--|----------------------------------|
| Imaging                       | None or CT only                 | CT and/or MRI                            | MRI                              |
| Access to treatment           | Minimal                         | Moderate access                          | Moderate to high access          |
| Surgery                       | Minimal only conservative       | Moderate surgical skills                 | Full spectrum                    |
| Pathology                     | Minimal                         | Limited risk assessment                  | Excellent                        |
| Genetic                       | None                            | None                                     | Limited availability             |
| Criteria for reclassification | Improved treatment, pathol,     | Improved treatment, pathol,              |                                  |
| Advocacy for rare diseases    | Probably none except            | Initiate for some if drugs in EDL        | Advocacy for all                 |



# Way forward

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- Distributive justice argument – Aristotle, Rawls
  - Proper distribution of benefits and burdens
- Is it ethical to allow benefit to one patient and no benefit to another patient based on prevalence of disease?
  - Address question through cost-effective analysis
    - Cost-effective ratio
  - If proven cost-effective and safe – include in EDL as essential for the disease



## Way forward

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- Use Convention on the rights of children since this is “basic health care”
- Ensure budget insulation for rare diseases with guaranteed access for some and possible access for all (Pinxten et al. 2011)
- Ensure publishing all evidences of effective treatment even if only case reports to generate evidence
- Advocate for rare diseases in the face of an existing therapy is our ethical responsibility



# Thank you for the invitation

